

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-25 ISO-00 OMB-01 TRSE-00 AID-20

IGA-02 EB-11 ACDA-19 INT-08 COME-00 PC-15 CIAE-00

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RSC-01 PRS-01 SPC-03 SS-15 USIA-15 AGR-20 DRC-01 /218 W

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R 081338Z OCT 73

FM USMISSION USUN NY

TO SECSTATE WASHDC 9954

INFO AMEMBASSY BAMAKO

AMEMBASSY BONN

AMEMBASSY DAKAR

AMEMBASSY NDJAMENA

AMEMBASSY NIAMEY

AMEMBASSY NOUAKCHOTT

AMEMBASSY OUAGADOUGOU

AMEMBASSY PARIS

AMEMBASSY ROME

USMISSION GENEVA

UNCLAS USUN 3709

E.O. 11652 N/A

TAGS: AFDROUGHT

SUBJ: MORSE DONOR MEETING

1. PAPER ON SUGGESTED ROLE FOR SPECIAL SAHELIAN OFFICE FOLLOWS:

CONCEPTUAL DEFINITION

INTRODUCTION

THIS PAPER OUTLINES THE ROLE THAT THE UNITED NATIONS, AND IN PARTICULAR THE SPECIAL SAHELIAN OFFICE, IS EXPECTED TO PLAY IN THE CONTEXT OF THE FORMULATION OF A MEDIUM AND LONG-TERM DEVELOPMENT PROGRAMME FOR THE SUDANO-SAHELIAN ZONE OF WEST AFRICA. A CLOSE CO-ORDINATION IS ESSENTIAL NOT ONLY TO THE WORK OF ORGAN-

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IZATIONS AND PROGRAMMES OF THE UNITED NATIONS BUT TO DONORS AS WELL.

THIS CONCEPTUAL DEFINITION FOCUSSES ON OBJECTIVES, APPROACHES AND METHODOLOGY OF THIS EXERCISE.

A. OBJECTIVES

1. TO OUTLINE A COHERENT MID-AND LONG-TERM DEVELOPMENT PROGRAMME THAT REFLECTS THE NEEDS OF THE SIX SAHELIAN COUNTRIES IN THE LIGHT OF DISASTROUS RECURRENT DROUGHTS. WHILE THERE EXISTS A GENERAL AWARENESS THAT THE MAIN OBJECTIVE OF SUCH A PROGRAMME IS TO REESTABLISH AND INCREASE AS FAST AS POSSIBLE THE SELF-SUFFICIENCY OF THE POPULATION AFFECTED BY DROUGHT AND TO BETTER EQUIP PEOPLE FOR POSSIBLE FUTURE DROUGHT SITUATIONS, IT IS IMPORTANT TO NOTE TWO OTHER OBJECTIVES WHICH ARE EQUALLY IMPORTANT: ONE IS TO ASSIST THE DROUGHT-AFFECTED COUNTRIES TO MAKE THE BEST USE OF A LARGE VOLUME OF FINANCIAL ASSISTANCE THAT IS LIKELY TO BE FORTHCOMING, OR, IN OTHER WORDS, TO INCREASE THEIR ABSORPTIVE CAPACITY FOR FINANCIAL ASSISTANCE. THE OTHER IS TO FORMULATE WAYS AND MEANS TO ASSURE EFFECTIVE OPERATIONS AND CONTINUITY OF PROJECTS INITIATED IN THE CONTEXT OF A MEDIUM TERM PROGRAMME.

2. TO PREPARE A CO-ORDINATED PROGRAMME THAT REFLECTS THE TECHNICAL COMPETENCE AND FINANCIAL POSSIBILITIES OF THE UNITED NATIONS AND THE SPECIALIZED AGENCIES IN ASSISTING THE SIX SAHEL- IAN COUNTRIES AND THE INTER-STATE COMMITTEE IN A MID- AND LONG- TERM DEVELOPMENT PROGRAMME.

3. TO TAKE MEASURES NECESSARY TO ASSURE A CO-ORDINATED APPRO- OF NUMEROUS DONORS WITH DIFFERENT INTERESTS, EXPERIENCE AND FINANCIAL RESOURCES AVAILABLE FOR THIS AID PROGRAMME.

B. APPROACH

IT IS IMPERATIVE TO AVOID A FAILURE OF THE MID- AND LONG- TERM PROGRAMME WHICH IN TURN WOULD BRING FURTHER DISILLUSION- MENT OF DONORS AND RECIPIENTS ALIKE. TWO STEPS ARE NEEDED IN THIS RESPECT, I.E. 1) AN ANALYSIS OF PREVIOUS ACTIVITIES, AND 2) THE FORMULATION OF A COHERENT PROGRAMME FOR THE FUTURE.

1. ANALYSIS OF THE PREVIOUS ACTIVITIES AS THEY ARE RELATED TO: PLANNING ACTIVITIES, PROGRAMME AND PROJECT FORMULATION, AID APPROACH, AID MOTIVATION, AID CO-ORDINATION, IMPACT OF AID AND UNCLASSIFIED

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REASONS FOR FAILURE AND SUCCESS.

2. COHERENT PROGRAMME FOR THE FUTURE:
--ANALYSIS OF PROBLEM AREAS.

A COHERENT PROGRAMME FOR THE FUTURE MUST BE BASED ON A THOROUGH ANALYSIS OF PROBLEM AREAS THAT ARE OF IMPORTANCE IN A RECOVERY CUM DEVELOPMENT PROGRAMME. AGRICULTURE, WATER MANAGEMENT, LIVE- STOCK PRODUCTION, LAND MANAGEMENT, TRANSPORT INFRASTRUCTURE AND HEALTH ARE THOSE THAT DESERVE PRIORITY. THESE PROBLEM AREAS MUST BE SEEN IN THE CONTEXT OF THEIR SIGNIFICANCE TO THE ECONOMY AND RELATIONSHIP TO OTHER SECTORS AS WELL AS THE DEVELOPMENT OB- JECTIVES AND PROGRAMMES THAT CAN EVOLVE FOR THE FUTURE.

--REVIEW OF PROJECTS PRESENTED AT THE MEETING OF THE INTER-

STATE COMMITTEE IN OUAGADOUGOU IN SEPTEMBER 1973. THAT REVIEW IS NECESSARY IN ORDER TO ASSURE THAT RELEVANT PROBLEM AREAS ARE FULLY COVERED BY PROGRAMMES AND PROJECTS.

--OUTLINE OF ACTIVITIES WHICH HAVE TO BE CONSIDERED IN ADDITION TO THE CLASS PROJECT PROPOSALS.

--OUTLINE OF AN INSTITUTIONAL ARRANGEMENT THAT IS NECESSARY TO ALLOW SPECIFIC TECHNICAL PROGRAMMES AND PROJECTS TO YIELD THE ANTICIPATED RESULTS.

C. METHODOLOGY

AS TO THE METHODS THAT WILL BE APPLIED TO ACHIEVE THE AFOREMENTIONED OBJECTIVES: TWO MAJOR LINES OF ACTION ARE ENVISAGED: ONE IS THE CO-ORDINATION OF THE WORK OF UNITED NATIONS PROGRAMMES AND ORGANIZATIONS: THE SECOND IS A UNITED NATIONS CONTRIBUTION TO A CO-ORDINATED APPROACH WITH DONORS.

1. CO-ORDINATION OF UNITED NATIONS PROGRAMMES AND ORGANIZATIONS.

A. PREPARATION OF A SERIES OF PAPERS ON PROBLEM AREAS AND DEVELOPMENT OBJECTIVES (SECTOR ANALYSIS). THE FOURTEEN SECTORS THAT ARE BEING REVIEWED ARE AGRICULTURE, ANIMAL PRODUCTION, WATER MANAGEMENT, SOCIAL INFRASTRUCTURE, HEALTH, HUMAN RESOURCES, INSTITUTIONS, INDUSTRY, TRADE, METEOROLOGY, MINING, ENERGY, AID PROGRAMMES, UNDP COUNTRY PROGRAMMES.

B. REVIEW OF ABOVE SERIES WITH UNITED NATIONS PROGRAMMES AND ORGANIZATIONS AND ASSESSMENT OF THEIR ROLE IN A MID- AND LONG-TERM DEVELOPMENT PROGRAMME.

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C. DRAFT OF A CONSOLIDATED PROGRAMME OF THE UNITED NATIONS FAMILY.

D. ASSEMBLING OF APPROPRIATE REVISIONS AND FINAL ADOPTION OF A DOCUMENT FOR THE UNITED NATIONS ORGANIZATIONS.

2. UNITED NATIONS CONTRIBUTION TO A CO-RODINATED APPROACH WITH DONORS.

A. THE CO-ORDINATED UNITED NATIONS PROGRAMME WILL BE PRESENTED TO THE INTER-STATE COMMITTEE, THE SIX SAHELIAN COUNTRIES AND DONORS.

B. AGREEMENT WITH DONORS ON AN ORGANIZATIONAL FRAMEWORK TO ASSURE CO-ORDINATION (MEETING OF UNDER-SECRETARY-GENERAL MORSE WITH HIGH LEVEL OFFICIALS MUST ASSURE THAT THEY AGREE THAT AT THE EXPERT MEETING, THEIR EXPERT SHOULD BE ABLE TO RESPOND TO THE FOUR POINTS INDICATED BELOW) OF MAJOR DONORS.

C. MEETING WITH EXPERTS OF DONOR COUNTRIES TO REVIEW:

--PROBLEM AREAS AND PROJECT OBJECTIVES

--PROJECTS OF THE INTER-STATE COMMITTEE

--INTENTIONS OF INDIVIDUAL DONORS (PROJECTS, FINANCES, EXECUTION, TIMING)

--SUMMARY OF FIRST COMMITMENTS OF DONORS

D. FOLLOW-UP ACTION TO EXPERTS MEETING TO OBTAIN FURTHER

PRECISION FROM DONORS ON THEIR INTENTIONS.

E. PREPARATION OF A SUMMARY DOCUMENT FOR THE DONOR CONFERENCE.

F. DONOR CONFERENCE. THE DONOR CONFERENCE SHOULD PERMIT A FIRST HIGH LEVEL GOVERNMENT REVIEW OF THE AID PROGRAMME THAT THESE GOVERNMENTS INTEND TO EXTEND TO DROUGHT-STRICKEN COUNTRIES IN WEST AFRICA.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 11 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DISASTER RELIEF, SAHEL, ECONOMIC ASSISTANCE, AGREEMENT DRAFT, DROUGHTS, COMMITTEE MEETINGS, DEVELOPMENT PROGRAMS, FINANCIAL CONTRIBUTIONS, INTERNATIONAL ORGANIZATIONS, PROGRAMS (PROJECTS)
Control Number: n/a
Copy: SINGLE
Draft Date: 08 OCT 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973USUNN03709
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: USUN NY
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731066/abqcelcn.tel
Line Count: 173
Locator: TEXT ON-LINE
Office: ACTION IO
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: kellerpr
Review Comment: n/a
Review Content Flags:
Review Date: 14 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14-Aug-2001 by phillir0>; APPROVED <28-Aug-2001 by kellerpr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MORSE DONOR MEETING
TAGS: EAID, SWEL, PFOR, XA, UN
To: STATE INFO BAMAKO
BONN
DAKAR
NDJAMENA
NIAMEY
NOUAKCHOTT

OUAGADOUGOU

PARIS

ROME

GENEVA

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005